Union of Democratic Control

By David Monger

The Union of Democratic Control was a prominent opposition group in Britain that particularly criticised the operation of British foreign policy and the role of "secret diplomacy". It advocated public oversight of diplomacy and was an early advocate of the League of Nations.

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Foundation and Membership

The Union of Democratic Control (UDC) was a British pressure group, created in August 1914, which called for greater public scrutiny and control of diplomacy. Its founders were:

- **Sir Charles (C.P.) Trevelyan (1870-1958)**, who resigned as a junior minister in the Liberal government upon Britain's declaration of war against Germany;
- **Edmund Dene (E.D.) Morel (1873-1924)**, a political activist noted for his campaign against Belgian control of the Congo;
- **Ramsay MacDonald (1866-1937)**, who resigned as Labour Party chairman when his colleagues endorsed war credits;
- **Arthur Ponsonby (1871-1946)**, a prominent pre-war Liberal critic of foreign policy;
- **Norman Angell (1872-1967)**, author of *The Great Illusion*, which argued that Europe's interconnected economies rendered a European war worthless.

Other prominent members included several Liberal and Labour MPs, the economist **John Atkinson**...
(J.A.) Hobson (1858-1940), the philosopher Bertrand Russell (1872-1970) and Helena Swanwick (1864-1939), who wrote its first major history. Besides local UDC branches, the UDC affiliated with numerous labour organisations and women's groups, declaring its support for "equal citizenship" between men and women.

**Aims and Principles**

The UDC declared its four “Cardinal Points” on 10 September 1914:

1. Affected populations should be consulted by plebiscite before transferring sovereignty of any area from one state to another.
2. “Secret diplomacy” should be replaced by public parliamentary sanction for all British foreign policy.
3. Foreign policy should seek international cooperation rather than the “balance of power”. An “international council” should be established to ensure peace.
4. Britain should advocate substantial international disarmament and nationalised armaments production.

Extending Point three, the UDC member Goldsworthy Lowes-Dickinson (1862-1932) soon coined the term “league of nations”, and he and several other members were active in the “Bryce Group”, which developed the idea further. The UDC claimed that U.S. President Woodrow Wilson's (1856-1924) later advocacy of the League of Nations, and other aspects of his Fourteen Points, were influenced by their ideas.

**Leaders of Dissent**

The UDC was (with the Independent Labour Party, with which it shared close connections) the most prominent dissenting organisation in wartime Britain. Its extensive propaganda and voice in Parliament as a small opposition group made it a target for hostility and suspicion. It was considered a “pacifist” organisation, accused of being pro-German and even investigated for German funding, though no evidence of this was found. As tolerance of dissent and criticism declined, the UDC and its members were exposed to increasing official and public pressure. Its secretary, Morel, was imprisoned for six months from August 1917 for violating the Defence of the Realm Act. Around the same time, the semi-official National War Aims Committee was formed and soon given access to police information about "pacifist" meetings and publications so that it could respond with its own propaganda.

**Domestic Political Impact**

Although UDC-affiliated MPs lost their seats in the 1918 election, the organisation continued until the 1960s. Historian Marvin Swartz considered it a crucial conduit for Liberal politicians into the post-war Labour Party. Its co-founder, MacDonald, became the first Labour prime minister in 1924, and Trevelyan, Ponsonby and twelve other UDC members became ministers in his government.


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